

Helsinki, 09 June 2023

### Addressee(s)

Registrant(s) of JS\_701-298-1 as listed in Appendix 3 of this decision

Date of submission of the dossier subject to this decision 18/05/2022

#### Registered substance subject to this decision ("the Substance")

Substance name: dialkyl c18 and c18-unsaturated phosphonates EC number/List number: 701-298-1

**Decision number:** Please refer to the REACH-IT message which delivered this communication (in format CCH-D-XXXXXXXXXXXXXXX/F)

## **DECISION ON A COMPLIANCE CHECK**

Under Article 41 of Regulation (EC) No 1907/2006 (REACH), you must submit the information listed below by **15 September 2025**.

Requested information must be generated using the Substance unless otherwise specified.

#### Information required from all the Registrants subject to Annex VII of REACH

- 1. Long-term toxicity testing on aquatic invertebrates (triggered by Annex VII, Section 9.1.1., Column 2; test method: EU C.20./OECD TG 211)
- 2. Ready biodegradability (Annex VII, Section 9.2.1.1.; test method: EU C.4. C/D/E/F/OECD TG 301B/C/D/F or EU C.29./OECD TG 310) on relevant constituent(s)/fraction(s) of the Substance, as described under the corresponding appendix on reasons for the request

## Information required from all the Registrants subject to Annex VIII of REACH

3. Long-term toxicity testing on fish (triggered by Annex VIII, Section 9.1.3., Column 2; test method: EU C.47./OECD TG 210)

The reasons for the request(s) are explained in Appendix 1.

#### Information required depends on your tonnage band

You must provide the information listed above for all REACH Annexes applicable to you in accordance with Articles 10(a) and 12(1) of REACH. The addressees of the decision and their corresponding information requirements based on registered tonnage band are listed in Appendix 3.

You are only required to share the costs of information that you must submit to fulfil your information requirements.

#### How to comply with your information requirements

To comply with your information requirements, you must submit the information requested by this decision in an updated registration dossier by the deadline indicated above. You



must also **update the chemical safety report, where** relevant, including any changes to classification and labelling, based on the newly generated information.

You must follow the general requirements for testing and reporting new tests under REACH, see Appendix 4.

#### Appeal

This decision, when adopted under Article 51 of REACH, may be appealed to the Board of Appeal of ECHA within three months of its notification to you. Please refer to <a href="http://echa.europa.eu/regulations/appeals">http://echa.europa.eu/regulations/appeals</a> for further information.

#### Failure to comply

If you do not comply with the information required by this decision by the deadline indicated above, ECHA will notify the enforcement authorities of your Member State.

Authorised<sup>1</sup> under the authority of Mike Rasenberg, Director of Hazard Assessment

- Appendix 1: Reasons for the request(s)
- Appendix 2: Procedure
- Appendix 3: Addressees of the decision and their individual information requirements
- Appendix 4: Conducting and reporting new tests under REACH

<sup>&</sup>lt;sup>1</sup> As this is an electronic document, it is not physically signed. This communication has been approved according to ECHA's internal decision-approval process.



## Appendix 1: Reasons for the request(s)

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## Reasons related to the information under Annex VII of REACH

### 1. Long-term toxicity testing on aquatic invertebrates

1 Short-term toxicity testing on aquatic invertebrates is an information requirement under Annex VII, Column 1, Section 9.1.1. However, under Column 2, long-term toxicity testing on aquatic invertebrates may be required by the Agency if the substance is poorly water soluble, i.e. solubility below 1 mg/L.

#### 1.1. Triggering of the information requirement

- 2 Poorly water soluble substances require longer time to reach steady-state conditions. As a result, the short-term tests do not give a true measure of toxicity for this type of substances and the long-term test is required.
- 3 In the provided OECD TG 105 study (2017), the saturation concentration of the Substance in water was determined to be below 0.17 μg/L.
- 4 Therefore, the Substance is poorly water soluble and information on long-term toxicity on aquatic invertebrates must be provided.
- 5 You have provided a short-term toxicity study on aquatic invertebrates but no information on long-term toxicity on aquatic invertebrates for the Substance.
- 6 In the absence of information on long-term toxicity on aquatic invertebrates, this information requirement is not fulfilled.
- 7 Therefore, the information requirement is not fulfilled.
- 8 In the comments on the draft decision, you agree to perform the requested study.

#### 1.2. Study design and test specifications

- 9 The Substance is difficult to test due to the low water solubility (below 0.17 µg/L) and adsorptive properties (Log K<sub>ow</sub> above 5.19, Log K<sub>oc</sub> above 5.63). OECD TG 211 specifies that, for difficult to test substances, you must consider the approach described in OECD GD 23 or other approaches, if more appropriate for your substance. In all cases, the approach selected must be justified and documented. Due to the properties of Substance, it may be difficult to achieve and maintain the desired exposure concentrations. Therefore, you must monitor the test concentration(s) of the Substance throughout the exposure duration and report the results. If it is not possible to demonstrate the stability of exposure concentration(s)), you must express the effect concentration based on measured values as described in OECD TG 211. In case a dose-response relationship cannot be established (no observed effects), you must demonstrate that the approach used to prepare test solutions was adequate to maximise the concentration of the Substance in the test solution.
- 10 For multi-constituents/UVCBs, the analytical method must be adequate to monitor qualitative and quantitative changes in exposure to the dissolved fraction of the test material during the test (e.g. by comparing mass spectral full-scan GC or HPLC chromatogram peak areas or by using targeted measures of key constituents or groups of constituents).
- 11 If you decide to use the Water Accommodated Fraction (WAF) approach, in addition to the above, you must:



- use loading rates that are sufficiently low to be in the solubility range of most constituents (or that are consistent with the PEC value). This condition is mandatory to provide relevant information for the hazard and risk assessment (Guidance on IRs and CSA, Appendix R.7.8.1-1, Table R.7.8-3);
- provide a full description of the method used to prepare the WAF (including, among others, loading rates, details on the mixing procedure, method to separate any remaining non-dissolved test material including a justification for the separation technique);
- prepare WAFs separately for each dose level (i.e. loading rate) and in a consistent manner.

## 2. Ready biodegradability

- 12 Ready biodegradability is an information requirement in Annex VII to REACH (Section 9.2.1.1.).
  - 2.1. Information provided
- 13 You have provided a ready biodegradability study (2017) with the Substance.
  - 2.2. Assessment of the information provided
    - *2.2.1. Ready biodegradation tests are normally intended for pure substances*
- 14 The revised introduction to the OECD Guidelines For Testing Of Chemicals, Section 3 Part I states that ready biodegradability tests are intended for pure substances but may also be relevant, on a case-by-case basis, to mixtures of structurally similar chemicals (i.e. which are composed of constituents expected to show similar degradation kinetics). However, such tests are not generally applicable for complex mixtures or substances (i.e. UVCB or multi-constituent substances) containing different types of constituents. For complex substances, a single ready biodegradability test does not allow to conclude on the ready biodegradability of all constituents and therefore, does not fulfil the information requirement.
- 15 You have provided a study conducted on the Substance as a whole. In Section 1.1. of your dossier you describe the Substance as UVCB substance. In Section 1.2, you indicate that the Substance "

The Substance is a complex substance and contains constituents with significant structural differences described above. Therefore, the provided study does not provide unequivocal conclusion that all constituents can safely be regarded as readily biodegradable.

- 16 Therefore, the information requirement is not fulfilled.
- 17 In the comments on the draft decision, you do not agree to perform the requested study. You claim that several alkenyl phophonate substances (e.g. (Z,Z)-di-9-octadecenyl phosphonate, EC 246-608-1; and di-octyl phosphonate, EC 217-315-6) and the constituents not belonging to the alkenyl phosphonate family (like oleyl alcohol, CAS 143-28-2), have been found readily biodegradable. You consider that the alkenyl phosphonate



family of substances exhibit close chemical structures indicating similar degradation kinetics and same ready biodegradability pattern.

18 We understand that you intend to provide data on the above-mentioned analogue substances to predict the properties of the constituents or fractions of the Substance. We acknowledge your intention to develop a read-across approach. However, you have not provided documentation for your intended read-across approach to justify why those analogue substances can be used to predict the properties of the constituents/fractions of the Substance despite their structural differences. Furthermore, this approach relies essentially on source studies which are not submitted as such in the comments on the draft decision. Therefore the reliability of the source studies and read-across justification cannot be currently assessed. You remain responsible for complying with this decision by the set deadline.

#### 2.3. Study design and test specifications

- 19 For the reasons provided above, testing on the Substance as a whole does not fulfil the information requirement. For the generation of information on ready biodegradability, you must consider the level of information required for the purposes of classification and labelling and, if applicable to your registration, the PBT/vPvB assessment and the exposure assessment/risk characterisation. In order to conclude on which of constituents of the Substance are and which are not readily biodegradable, you may have to consider conducting more than one study using selected individual constituents and/or fractions. If you choose to test one (or more) fraction(s) of the Substance, you must provide a justification that their constituents within chosen fraction(s) are similar enough so that similar degradation kinetics can be assumed. If you decide to conduct a single study in order to prove that all constituents of the Substance are readily biodegradable, you must provide a justification that the selected constituent/fraction can be considered a reasonable worst-case for the Substance as a whole in terms of degradation kinetics.
- 20 Justification for selection of relevant constituent and/or fractions for the testing, must consider degradation kinetics of constituents of the Substance based, as minimum, on the similarity/differences of the chemical structures and the physico-chemical properties of constituents of the Substance. For that purpose, tools and approaches mentioned in Guidance on IRs and CSA, Sections R.7b and R.11 should be considered.



## 3. Long-term toxicity testing on fish

21 Short-term toxicity testing on fish is an information requirement under Annex VIII, Column 1, Section 9.1.3. However, long-term toxicity testing on fish may be required by the Agency (Section 9.1.3., Column 2) if the substance is poorly water soluble, i.e. solubility below 1 mg/L.

#### 3.1. Triggering of the information requirement

- 22 Poorly water soluble substances require longer time to reach steady-state conditions. As a result, the short-term tests do not give a true measure of toxicity for this type of substances and the long-term test is required.
- As already explained in request 1, the Substance is poorly water soluble and information on long-term toxicity on fish must be provided.
- 24 You have provided a short-term toxicity study on fish but no information on long-term toxicity on fish for the Substance.
- 25 In the absence of information on long-term toxicity on fish, this information requirement is not fulfilled.
- 26 In the comments on the draft decision, you do not agree to perform the requested study if the Long-term toxicity study on invertebrates (requested under Section 1) indicates effects below the water solubility levels and you intend to classify the Substance accordingly in this case.

#### 3.2. Assessment of the information provided

- 27 A registrant may only adapt this information requirement based on the general rules set out in Annex XI or the specific rules set out in Annex VIII, Section 9.1.3., Column 2.
- 28 Your justification to omit this information does not refer to any legal ground for adaptation under Annex XI to REACH or Annex VIII, Section 9.1.3., Column 2.
- 29 Therefore, you have not demonstrated that this information can be omitted on the basis of your intended classification of the Substance (depending on the results of the Long-term toxicity study on invertebrates).
- 30 In case no long-term toxicity is observed in the OECD TG 211 study, you agree to perform the requested study.

#### 3.3. Study design and test specifications

- 31 To fulfil the information requirement for the Substance, the Fish, Early-life Stage Toxicity Test (test method OECD TG 210) is the most appropriate (Guidance on IRs and CSA, Section R.7.8.2.).
- 32 OECD TG 210 specifies that, for difficult to test substances, OECD GD 23 must be followed. As already explained above, the Substance is difficult to test. Therefore, you must fulfil the requirements described in "Study design and test specifications" under request 1.



## References

The following documents may have been cited in the decision.

## *Guidance on information requirements and chemical safety assessment (Guidance on IRs & CSA)*

- Chapter R.4 Evaluation of available information; ECHA (2011).
- Chapter R.6 QSARs, read-across and grouping; ECHA (2008).
  - Appendix to Chapter R.6 for nanoforms; ECHA (2019).
- Chapter R.7a Endpoint specific guidance, Sections R.7.1 R.7.7; ECHA (2017). Appendix to Chapter R.7a for nanomaterials; ECHA (2017).
- Chapter R.7b Endpoint specific guidance, Sections R.7.8 R.7.9; ECHA (2017). Appendix to Chapter R.7b for nanomaterials; ECHA (2017).
- Chapter R.7c Endpoint specific guidance, Sections R.7.10 R.7.13; ECHA (2017). Appendix to Chapter R.7a for nanomaterials; ECHA (2017). Appendix R.7.13-2 Environmental risk assessment for metals and metal compounds; ECHA (2008).
- Chapter R.11 PBT/vPvB assessment; ECHA (2017).

Chapter R.16 Environmental exposure assessment; ECHA (2016).

## Guidance on data-sharing; ECHA (2017).

Guidance for monomers and polymers; ECHA (2012).

Guidance on intermediates; ECHA (2010).

All guidance documents are available online: <u>https://echa.europa.eu/guidance-documents/guidance-on-reach</u>

## Read-across assessment framework (RAAF)

RAAF, 2017Read-across assessment framework (RAAF); ECHA (2017).RAAF UVCB, 2017Read-across assessment framework (RAAF) – considerations on<br/>multi- constituent substances and UVCBs; ECHA (2017).

The RAAF and related documents are available online: <u>https://echa.europa.eu/support/registration/how-to-avoid-unnecessary-testing-on-animals/grouping-of-substances-and-read-across</u>

#### **OECD Guidance documents (OECD GDs)**

OECD GD 23	Guidance document on aquatic toxicity testing of difficult
	substances and mixtures; No. 23 in the OECD series on testing and assessment, OECD (2019).
OECD GD 29	Guidance document on transformation/dissolution of metals and
	metal compounds in aqueous media; No. 29 in the OECD series on
	testing and assessment, OECD (2002).
OECD GD 150	Revised guidance document 150 on standardised test guidelines for
	evaluating chemicals for endocrine disruption; No. 150 in the OECD
	series on testing and assessment, OECD (2018).
OECD GD 151	Guidance document supporting OECD test guideline 443 on the
	extended one-generation reproductive toxicity test; No. 151 in the
	OECD series on testing and assessment, OECD (2013).



## **Appendix 2: Procedure**

This decision does not prevent ECHA from initiating further compliance checks at a later stage on the registrations present.

ECHA followed the procedure detailed in Articles 50 and 51 of REACH.

The compliance check was initiated on 02 May 2022.

The deadline of the decision is set based on standard practice for carrying out OECD TG tests. It has been exceptionally extended by 12 months from the standard deadline granted by ECHA to take into account currently longer lead times in contract research organisations.

ECHA notified you of the draft decision and invited you to provide comments.

ECHA took into account your comments and did not amend the request(s).

ECHA notified the draft decision to the competent authorities of the Member States for proposals for amendment.

As no amendments were proposed, ECHA adopted the decision under Article 51(3) of REACH.



# Appendix 3: Addressee(s) of this decision and their corresponding information requirements

In accordance with Articles 10(a) and 12(1) of REACH, the information requirements for individual registrations are defined as follows:

- the information specified in Annex VII to REACH, for registration at 1-10 tonnes per year (tpa), or as a transported isolated intermediate in quantity above 1000 tpa;
- the information specified in Annexes VII and VIII to REACH, for registration at 10-100 tpa;
- the information specified in Annexes VII, VIII and IX to REACH, for registration at 100-1000 tpa;
- the information specified in Annexes VII to X to REACH, for registration at more than 1000 tpa.



Where applicable, the name of a third party representative (TPR) may be displayed in the list of recipients whereas ECHA will send the decision to the actual registrant.



## Appendix 4: Conducting and reporting new tests for REACH purposes

## 1. Requirements when conducting and reporting new tests for REACH purposes

## 1.1. Test methods, GLP requirements and reporting

- (1) Under Article 13(3) of REACH, all new data generated as a result of this decision must be conducted according to the test methods laid down in a European Commission Regulation or to international test methods recognised by the Commission or ECHA as being appropriate.
- (2) Under Article 13(4) of REACH, ecotoxicological and toxicological tests and analyses must be carried out according to the GLP principles (Directive 2004/10/EC) or other international standards recognised by the Commission or ECHA.
- (3) Under Article 10(a)(vi) and (vii) of REACH, all new data generated as a result of this decision must be reported as study summaries, or as robust study summaries, if required under Annex I of REACH. See ECHA Practical Guide on How to report robust study summaries<sup>2</sup>.
- (4) Under the introductory part of Annexes VII/VIII/IX/X to REACH, where a test method offers flexibility in the study design, for example in relation to the choice of dose levels or concentrations, the chosen study design must ensure that the data generated are adequate for hazard identification and risk assessment.

## 1.2. Test material

Before generating new data, you must agree within the joint submission on the chemical composition of the material to be tested (Test Material) which must be relevant for all the registrants of the Substance.

(1) Selection of the Test material(s)

The Test Material used to generate the new data must be selected taking into account the following:

- the variation in compositions reported by all members of the joint submission,
- the boundary composition(s) of the Substance,
- the impact of each constituent/ impurity on the test results for the endpoint to be assessed. For example, if a constituent/ impurity of the Substance is known to have an impact on (eco)toxicity, the selected Test Material must contain that constituent/ impurity.

(2) Information on the Test Material needed in the updated dossier

- You must report the composition of the Test Material selected for each study, under the "Test material information" section, for each respective endpoint study record in IUCLID.
- The reported composition must include the careful identification and description of the characteristics of the Tests Materials in accordance with

<sup>&</sup>lt;sup>2</sup> <u>https://echa.europa.eu/practical-guides</u>



OECD GLP (ENV/MC/CHEM(98)16) and EU Test Methods Regulation (EU) 440/2008 (Note, Annex), namely all the constituents must be identified as far as possible as well as their concentration. Also any constituents that have harmonised classification and labelling according to the CLP Regulation must be identified and quantified using the appropriate analytical methods,

With that detailed information, ECHA can confirm whether the Test Material is relevant for the Substance and whether it is suitable for use by all members of the joint submission.

Technical instructions on how to report the above is available in the manual on How to prepare registration and PPORD dossiers (<u>https://echa.europa.eu/manuals</u>).