

Welcome

Webinar: Getting familiar with ECHA's guidance to assess risks of biocides to bees

5 March 2024

Adam Elwan Communications European Chemicals Agency



What you can expect today

- \rightarrow Understand when to assess risks of biocides to bees
- \rightarrow Learn about the methodology and decision schemes followed in the risk assessment
- \rightarrow Get answers to your questions



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Time	Торіс	Speaker
11:00	Welcome	Adam Elwan, ECHA
11:05	Introducing the guidance	Jaana Laitinen, ECHA
11:15	Scope and risk assessment scheme	Tenzing Gyalpo,Swiss Federal Office for the Environment (FOEN)
11:25	Exposure assessment	Adriana Lipkova, ECHA
11:40	Information requirements and lower tier assessment	Petra Kunz, Swiss Federal Office for the Environment (FOEN)
11:55	Time reinforced toxicity and sublethal effects	Maria a Marca, Swiss Federal Office for the Environment (FOEN)
12:10	Approach for metabolites and mixtures	Ella Laakkonen, ECHA
12:20	Conclusions	Ella Laakkonen, ECHA
12:25	Introduction to Q&A	Adam Elwan, ECHA
12:30 - 13:00	Live Q&A	

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Introducing the guidance Webinar: Getting familiar with ECHA's guidance to assess risks of biocides to bees

5 March 2024

Jaana LAITINEN European Chemicals Agency



Why risk assessment of pollinators?

Aim: *reverse decline of pollinators - ensure sufficient protection of pollination ecosystem service*





Honey bees

Bumble bees



Solitary bees





Moths and butterflies

Beetles



Wasps, sawflies



Pictures: Nancy Ludwig and Christian Kantner

Current/previous biocide guidance

Guidance on BPR: Vol IV Environment Parts B+C (2017)*

Risk assessment and data requirements for pollinators

- ...no method available for biocides
- ...qualitative risk assessment if data available
- ...data required on large scale-outdoor applications, or, substances with known toxicity to bees



Relevant active substances and biocidal products?



*https://echa.europa.eu/guidance-documents/guidance-on-biocides-legislation



Mandate to ECHA

In 2019, Commission mandated ECHA* to

- develop a guidance for assessing risks to arthropod pollinators (including bees)
- specify information required to enable a conclusion by evaluating authority

*<u>https://echa.europa.eu/regulations/biocidal-products-</u> regulation/approval-of-active-substances/opinions-on-article-75-1-g



EUROPEAN COMMISSION DIRECTORATE-GENERAL FOR HEALTH AND FOOD SAFETY

Safety of the Food Chain Pesticides and Biocides

Mandate requesting ECHA opinions under Article 75(1)(g) of the BPR

"Methodology to assess the risk to bees and other non-target arthropod pollinators from the use of biocides"

1. Background

- Bees and other pollinators are critically important in the environment, sustaining biodiversity by providing essential pollination for a wide range of crops and wild plants.
- (2) The Communication from the Commission to the European Parliament, the Council, the European Economic and Social Committee and the Committee of the Regions "EU Pollinators Initiative" [COM (2018) 395 final] sets long-term objectives and short-term actions under three priorities, the first being: Improving knowledge on pollinator decline, its causes and consequences.
- (3) Moreover, by the end of 2020, the Commission will review the progress on the implementation of the "EU Pollinators Initiative" and, if necessary, propose recommendations for further action.
- (4) The Commission has recently requested EFSA to review the Guidance Document on the Risk Assessment of Plant Protection Products on Bees (*Apis mellifera*. *Bombus* spp. and solitary bees) adopted in 2013².

Bees: Risk assessment methodology

ECHA was requested to take into account EFSA's guidance document:

 Revised guidance on the risk assessment of plant protection products on bees (*Apis mellifera*, *Bombus* spp. and solitary bees) published in May 2023*

> Guidance for biocides uses methodology outlined in EFSA guidance







Bees: Specific Protection Goal (SPG)

Environmental protection goal under BPR: "impact on biodiversity and ecosystem"

> SPG: Protection of pollination ecosystem service providers - Bee colony/population strength

Bee group	Maximum permitted level of colony/population size reduction	Thr
Honey bees	10 %	🔿 qu
Bumble bees	Undefined	
Solitary bees	Undefined	

Threshold used in quantitative risk assessment



Bees: Guidance outline (1/2)

- Ch 1: Introduction
- Ch 2: Scope
- Ch 3: Risk assessment scheme
- Ch 4: Problem formulation
- Ch 5: Exposure assessment
- Ch 6: Effects lower tier
- Ch 7: Lower tier RA

Scope & Problem formulation

Methodology

MECHA

Guidance on the assessment of risks to bees from the use of biocides

February 2024



Bees: Guidance outline (2/2)

- Ch 8: Time reinforced toxicity
- Ch 9: Sublethal effects
- Ch 10: Higher tier RA
- Ch 11: Metabolites
- Ch 12: Mixtures (biocidal products)
- Ch 13: Risk mitigation measures
 and warning sentence*
- Ch 14: Conclusions
- Ch 15: Recommendations

*CA-Dec20-Doc.4.1: <u>https://circabc.europa.eu/ui/group/e947a950-8032-4df9-a3f0-f61eefd3d81b/library/5e6cf719-8286-4cbf-9b1e-f01eade08bb7/details</u>





Specific schemes

New elements in

bee risk assessment

Non-bee pollinators (NBP)



European arthropods and their role in pollination: scientific report of their biodiversity, ecology and sensitivity to biocides. September 2022



Figure 4: Musca caesar (Linnaeus, 1758; Macquart, 183) Blow fly. source: Christian Kantner

ECHA Scientific publication (2022)*

- Due to identified data gaps, not possible to propose risk assessment scheme
- Future update of BPR Vol IV Part B+C: NBPs to be covered under non-target terrestrial arthropods assessment

*<u>https://echa.europa.eu/documents/10162/17231/nbp_report_en.pdf/7</u> ea8718e-2d64-141e-9f23-3c9207dcd824?t=1662372417706



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Scope and risk assessment scheme Webinar: Getting familiar with ECHA's guidance to assess risks of biocides to bees

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Tenzing GYALPO Swiss Federal Office for Environment (FOEN)



Emission scenarios with exposure of bees



Criteria to identify relevant emission scenarios

- → Outdoor use/release
- → Release pathway/application type
- → Release scale of certain magnitude (e.g., spray or manure application)
 - Insecticidal mode of action



Emission scenarios with exposure of bees



Criteria to identify relevant emission scenarios

- → Outdoor use/release
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 - Insecticidal mode of action



Focus on product type (PT) 18 uses Sources of exposure



Application of manure/sludge from animal housing



Irrigation of private garden with treated water



Spraying on walls and foundation of buildings



Large scale spraying of trees, bushes and water bodies (Cases A, B and C)



Focus on product type (PT) 18 uses Sources of exposure



Application of manure/sludge from animal housing



Irrigation of private garden with treated water



Spraying on walls and foundation of buildings



Large scale spraying of trees, bushes and water bodies (Cases A, B and C) Not assessed for the moment:



Bait and spot applications on terraces





Application on wasp/hornet nest

Direct consumption of baits



Overview of biocide exposure to bees





2

Tiered approach for exposure and effect



Case-by-case assessment

Field studies





EUROPEAN CHEMICALS AGENO

Risk assessment scheme for honey bees (2/2)



Note that a risk assessment for metabolites (Chapter 11) and for mixtures (Chapter 12) need to be conducted, where relevant. For higher tier risk assessment, see Chapter 10



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Exposure assessment Webinar: Getting familiar with ECHA's guidance to assess risks of biocides to bees

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Adriana LIPKOVA European Chemicals Agency Ricardo SCHÖPS German Environment Agency (UBA)



Exposure assessment

• Two main routes of exposure: dietary and contact

• Relevant exposure assessment models:

Dietary		Contact
above-soil model	through-soil model	contact model
during flowering - direct contamination of pollen/nectar	residue uptake from soil	through physical contact between bees and biocide





Mathematical models - dietary exposure

• Calculation of Predicted Exposure Quantity due to dietary exposure (*PEQ_{di}*)

Above-soil model

$$PEQ_{di} = \frac{AR}{1000} \times EF_{di} \times (SV_{po,du} + SV_{ne,du})$$

$$PEQ_{di} = SV_{po,soil} + SV_{ne,soil}$$

$$SV_{po,du} = \frac{1}{1000} \times LF_{po} \times PCUD_{po,du} \times CMP_{po}$$
$$SV_{ne,du} = \frac{1}{1000} \times LF_{ne} \times PCUD_{ne,du} \times \frac{CMP_{su}}{SN}$$

$$SV_{po,soil} = \frac{1}{1000} \times LF_{po} \times PEC_{pw} \times CMP_{po}$$
$$SV_{ne,soil} = \frac{1}{1000} \times LF_{ne} \times PEC_{pw} \times \frac{CMP_{su}}{SN}$$



Mathematical models - dietary exposure



AR	Application rate (g/ha)
Ef _{di}	Exposure factor for dietary exposure (-)
SV	Shortcut value (μg/bee or μg/bee/day or μg/larva/developmental period)



Mathematical model - contact exposure

• Calculation of Predicted Exposure Quantity for contact exposure (*PEQ_{co}*)

Contact model



 $PEQ_{co} = AR \times EF_{co} \times BSF$

F _{co}	Exposure factor for contact exposure (-)
BSF	Body surface factor (dm ² /bee)



Mathematical model – screening step

• Calculation of Predicted Exposure Quantity due to dietary exposure (PEQ_{di})

Dietary model

$$PEQ_{di} = \frac{AR}{1000} \times n \times B$$

n number of applications (to soil) constant B

• Calculation of Predicted Exposure Quantity for contact exposure (*PEQ_{co}*)

Contact model

 $PEQ_{co} = AR \times BSF$



Sources of exposure



Application of manure/sludge from animal housing



Spraying on walls and foundation of buildings



Irrigation of private gardens with treated water



Large scale spraying of trees, bushes and water bodies- Cases A, B and C



Application of manure/sludge



Use	Application in stables and manure storage systems
ESD	ESD PT 18 (2006) for Insecticides for Stables and Manure Storage Systems
Exposure route	Dietary intake (through soil only)
Exposure scenario	Treated area







Use	Wall/foundation spray application on residential and non-residential buildings	
ESD	ESD PT 18 (2008) for household and professional uses, revised ESD PT18 (ongoing)	
Exposure route	Dietary intake (above and through soil) and contact	
Exposure scenario	Vegetation margin	2.5 m Wall
	Volatilisation Volatilisation Volatilisation Run-off Run-off 2.5 m drift (ground application) Ground application Foundation	From ESD PT18 for household and professional uses

0.5 m

0.5 m



0.5 m From ESD PT18 for household and professional uses ENV/JM/MONO(2008)14

0.5 m 🚬



Use	Irrigation of private gardens with treated water
ESD	TAB entry ENV 205 (ECHA, October 2022)
Exposure route	Dietary intake (above and through soil) and contact
Exposure scenario	Treated area




Large scale spraying



- Case A Large scale spraying of specific species of trees
- Case B Large scale spraying of mixed species of trees and bushes
- Case C Large scale spraying of natural water bodies



Large scale spraying – Cases A



Use	Case A: Large scale spraying of specific species of trees
ESD	TAB entry ENV 248 (ECHA, October 2022)
Exposure route	Dietary intake (above and through soil) and contact
Exposure scenario	Treated area, Weeds in the treated area, Vegetation margin, Plants in treated area during the next growing season











Use	Case B: Large scale spraying of mixed species of trees and bushes
ESD	TAB entry ENV 248 (ECHA, October 2022)
Exposure route	Dietary intake (above and through soil) and contact
Exposure scenario	Treated area, Weeds in the treated area, Vegetation margin, Plants in treated area during the next growing season









Use	Case C: Large scale spraying of natural water bodies
ESD	for household and professional uses, plant protection products MED-RICE scenario
Exposure route	Dietary intake (above soil) and contact
Exposure scenario	Vegetation margin





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Information requirements and lower tier assessment

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5 March 2024

Petra Kunz Swiss Federal Office for Environment (FOEN)



Short overview on how to do:

- Effect assessments in lower tiers (Chapter 6)
- Lower tier Risk Assessment (Chapter 7)



Information requirements for effect assessment

- <u>Information requiremens</u> for active substances and biocidal products
 - BPR Annex II (active substance):

For honey bees (9.5.1.), for bumble bees, solitary bees and other arthropods (9.5.2) 9.3

- BPR Annex III (biocidal product):
- Toxicity tests related to a certain exposure pathway should be included
- <u>Bee studies</u> should in general be provided if:
 - Active substance has insecticidal mode of action and
 - there is relevant exposure of the biocidal product to bees (\rightarrow chapter 2 and 5)

Mandatory requirement: data on honey bees

---> Data on bumble bees and solitary bees may be requested if relevant for the assessment



Currently available test guidelines

Test type	Test guideline			
	Honey bees	Bumble bees	Solitary bees	
	https://ww enize.org.ui buzz- blog/solitar, bees	https://www.pdl enize.org.uk/they bbbg/soltary- bees	https://www.pal entergauk/the- blog/solitary- bees	
Acute oral toxicity	OECD 213	OECD 247	b	
Acute contact toxicity	OECD 214	OECD 246	c test methods	
Chronic oral toxicity	OECD 245	a Standard test	_d not yet available	
<i>Toxicity to larvae</i>	OECD 239	methods not yet available	e	

a) Proposal for a test protocol available for Bombus species (Exeler et al., 2019).

- b) Draft version available for Osmia species (Roessink et al., 2019).
- c) Draft version available for Osmia species (Roessink et al., 2017).

d) Proposal for a test protocol available for Osmia species (Azpiazu et al., 2022).

e), Proposal for a test protocol available for two Osmia species (Claus et al., 2021).

Tests considered

- Standard test guidelines (e.g. OECD TG)
- Existing protocols (pending validation and adoption as new test guideline)
- Relevant information from public literature and non-guideline studies



Data requirements for active substances and biocidal products with insecticidal mode of action

Tier 1 study type	r 1 study type Study with Study with formulation (biocidal product) required?			
	substance	Formulation with 1 a.s.	Formulation with 2 or more a.s. with insecticidal MoA	
Acute oral, adults	yes	Yes	yes	
Acute contact, adults	yes	Yes	yes Tests W	
Chronic oral, adults	Yes	Pending on comparison	yes (product mixtu	
Toxicity to larvae	Yes	between acute studies	yes	
LD _{50,ac} LD _{50,ac} no fur biocic	$\frac{ute(a.s.)}{ute(b.p.)} \leq 3$ ther data on lal product eeeded	Tests with biocidal pl necessary, if LD ₅₀ ,acute (a.s.) LD ₅₀ ,acute (b.p	roduct 	

Paradigm change for bee effect and risk assessment





Procedure for lower tier risk assessement

1. Individual level effect calculation



 Extrapolation individual → Colony/population

Quantification of effects for four risk cases based on:

- Standard laboratory studies (acute oral, acute contact, chronic & larvae)
- Standard exposure estimates

Extrapolation of individual level effects to colony/population level effects for each risk case

Colony/population 3. Aggregation of all risk cases at colony/ population level



PE_{SPG}: predicted effect at specific protection goal level (colony level)

<u>Combination of effects</u> for all risk cases <u>into a</u> <u>single predicted effect</u> at colony/population level

Step 1: Effects at individual levels

- Calculation of predicted individual level effect (PIE)
- Using realistic worst-case exposure (PEQ, predicted ecotoxicologically relevant exposure quantity)

 $PIE_{j} = f(LD_{50,j}, slope_{j}, PEQ_{j})$

 PIE_j : predicted individual level effect for the risk case j

 $LD_{50,j}$, $slope_j$: parameters of log-logistic dose-response function f of the risk case j

 PEQ_j : relevant exposure quantity for the risk case j



Step 2: From individual to colony level effects



Extrapolation of additional mortality from individual to colony level for **forager bees by contact exposure**, and **all adult bees by dietary exposure** for locations from southern (D1) to northern (D5) Europe. Average values from 100 replicate simulations.



- → To make lower tier risk assessment compliant with the SPG
- → Extrapolated from individual to higher levels of biological organisation (colony/population)

$$\begin{array}{l} PCE_{j} = PIE_{j} \\ 1:1 \end{array} \begin{array}{l} For \ contact \ (acute), \ and \\ dietary \ exposure \ (acute, \\ chronic, \ larvae). \end{array}$$

PCE_j: predicted colony level effect for risk case j. PIE_j: predicted individual level effect for risk case j.



Step 3: Combination of effects at colony level \rightarrow response addition

- <u>Rationale</u>: Under real world conditions effects are adding up at colony levels, where SPG is set
- Adding responses to biocide exposure can be mathematically expressed by using model of response addition (Bliss, 1939):



$$PE_{SPG} = 100 \cdot (1 - \prod_{i=1}^{n} (1 - PCE_j))$$

 PE_{SPG} has maximum of 100%



Combined risk assessment in tiered approach



Example of lower tier risk assessment

(Dietary model for <u>through soil</u> contamination and contact)					
	Risk cases				
		Dietary			
	Acute (da)	Chronic (dc)	Larvae (dl)	Acute (ca)	
Exposure: PEQ _j [µg/bee]	$PEQ_{da} = 0.265$	$PEQ_{dc} = 0.250$	$PEQ_{dl} = 0.272$	$PEQ_{ca} = 0 - \mathbf{-} \mathbf{-}$	
Effect parameters (DRCj):Mod: Dose-response modele:LD50/IP [μg/bee]b:Slope	DRCda Mod: log- logistic e = 7 b = 1.84	DRCdc Mod: log- logistic e = 9 b = 1.67	DRCdI Mod: log- logistic e = 0.7 b = 2.24	DRCca Mod: log- logistic e = 15 b = 2.23	
Step 1: Predicted individual level effect (PIE)	$PIE_{da} = 0.24\%$	$PIE_{dc} = 0.25\%$	$PIE_{dl} = 10.74\%$	$PIE_{ca} = 0.0\%$	
Step 2: Predicted colony level effect (PCE)	PCE _{da} = 0.24%	$PCE_{dc} = 0.25\%$	PCE _{dl} = 10.74%	$PCE_{ca} = 0.0\%$	
Step 3: combination of effects at colony level	$PE_{SPG} = 100 \cdot (1 - (1 - PCE_{da}/100) \cdot (1 - PCE_{dc}/100) \cdot (1 - PCE_{dl}/100) \cdot (1 - PCE_{ca}/100)) = 100 \cdot (1 - (1 - 0.0024) \cdot (1 - 0.0025) \cdot (1 - 0.1074) \cdot (1 - 0)) = 11.18\%$				
PE _{spg} i.e., ≤ 10%	No \rightarrow unacceptable risk identified				

Through soil model: Uptake of the a.s. by plant roots, therefore no contact exposure





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Time reinforced toxicity (TRT) and sublethal effects Webinar: Getting familiar with ECHA's guidance to assess risks of biocides to bees

5 March 2024

Maria a Marca Swiss Federal Office for the Environment (FOEN)



Time Reinforced Toxicity (TRT) Concept and issue

Potential of active substances to show increasing toxic effects due to long-term exposure to low doses

- Standard chronic toxicity test for 10 days for honey-bee (OECD 245)
- Standard effect assessment (chapter 6) -> toxicity dependent on dose
- TRT properties -> toxicity dependent on exposure time

toxicity based on 10-day study could be underestimated if time reinforced toxicity properties identified

Time Reinforced Toxicity (TRT) Relevance for biocides

- Possibility for bees to be exposed to low doses of biocides over a long period
- Properties and mode of action of biocidal active substances
- Time reinforced toxicity assessment of EFSA bee guidance



Time Reinforced Toxicity (TRT) Assessment scheme



How to test time reinforced toxicity?

- Use of data from standard 10-day chronic toxicity study
- Only for honey-bees



Time Reinforced Toxicity (TRT) Hazard assessment

Does evaluated substance show time reinforced toxicity properties?



- Step 1: TRT assessment necessary?
- Step 2: Observed mortality high enough to fit GUTS model?
- Step 3: GUTS model fitting
- Step 4: Compare 10-day and 27-day LDD50
- -> calculation of lifespan dose response for risk assessment

GUTS = General Unified Threshold model of Survival LDD = Lethal Dietary Dose



Time Reinforced Toxicity (TRT) Risk assessment

TRT properties shown in hazard assessment part.



- Summer bee scenario lifespan of 27 days
- Winter bee scenario lifespan of 182 days

-> Lifespan dose-response obtained from TRT assessment substitutes 10-days doseresponse obtained directly from chronic testing with honey-bees



Sublethal effects Definition

- Biological, physiological, demographic or behavioural effects on an individual or population that **survives** exposure to a substance at a lethal or sublethal concentration
- Note: Sublethal effects not directly linked to specific protection goal honey-bees of ≤ 10% reduction in colony strength (based on mortality endpoints)



Sublethal effects Relevance for biocides

- Sublethal effects may affect, among others, life span, development, population growth, fertility and behaviour, such as feeding or foraging behaviour
- Concern: real effect to bees underestimated because sublethal effects may also impair colony strength



Sublethal effects Endpoints

- Adverse sublethal effects Annex K of EFSA bee guidance
- Focus on effects on foraging behaviour
- Standard toxicity test with honey-bees



Sublethal effects Strategy and data requirements

Based on EFSA bee guidance strategy



- **Step 1**: Screening step (OECD 213/214, OECD 245)
- **Step 2**: Use behavioural data from OECD 213/214, OECD 245
- **Step 3**: Use behavioural data from targeted assays
- **Step 4**: Specific standard field studies (e.g. homing flight study)
 - Step 5: Higher tier studies



Chapter 9, Figure 15

Sublethal effects Outcome

Conclusion of sublethal effect assessment:

"concern for sublethal effects indicated"



or,

"no concern for sublethal effects indicated"



*on-going discussion at competent authority level



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Approach for metabolites and mixtures Webinar: Getting familiar with ECHA's guidance to assess risks of biocides to bees

5 March 2024

Ella LAAKKONEN European Chemicals Agency



Metabolite assessment

- Starting point
 - Risk assessment required for active substances + metabolites
 - Metabolites a concern when found in plant materials (pollen, nectar, other plant matrices attractive to bees)
 - Exposure to bees -> risk assessment triggered -> measured metabolite data in relevant matrices may be required
- Stepwise approach per source of exposure, risk assessment for active substances often covers metabolites



Metabolite assessment decision tree





Mixture assessment for honey bees

- Only if two or more active substances with an insecticidal Mode of Action (MoA) present in a product
- Risk assessment **not** triggered if an active substance with non-insecticidal MoA is part of a biocidal product, e.g., when active substance is a co-formulant
- Novel approach for mixtures in line with EFSA method but simplified for biocides
- Risk estimated using measured mixture toxicity (unless technically not feasible)





End

Unacceptable risk

for mixture

Go back to

Step 2

$$\begin{split} DRC_{j,mix-meas} &= measured \ dose-response \ curve \ for \ risk \ case \ j, \\ DRC_{j,mix-cak} &= \ calculated \ dose-response \ curve \ for \ risk \ case \ j, \end{split}$$
MDR = model deviation ratio; PE = overall predicted effect at colony level; SPG = specific protection goal.



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Summary and recommendations for future

Webinar: Getting familiar with ECHA's guidance to assess risks of biocides to bees

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Ella LAAKKONEN European Chemicals Agency


Summary

- ECHA bee guidance developed by considering guidance for plant protection products (PPP) – with biocide specific adaptations
- ECHA bee guidance applicable for sources of emissions belonging to product type 18 uses
- Assessment currently only for honey bees (no agreed specific protection goals (SPGs) for bumble/solitary bees)
- Sublethal effects and time-reinforced toxicity assessments new elements for biocides
- Risk needs to comply with SPGs, no PEC/PNEC risk ratio



Needs for future research and development

- Information needed on ecology and sensitivity of non-bee pollinators and generation of standard test guidelines
- To consider inclusion of potentially important matrices/exposure routes/life stages
- Test guidelines for bumble bees and solitary bees
- Experience with higher tier studies needed for biocides



Implications and next steps

 For bees: new data requirements and new risk assessment methodology in the biocide assessment

> new skills required from industry and authorities – a calculator tool to be provided

 \rightarrow more consistent and robust assessment of risks to bees

→better protection of pollinators

 For non-bee pollinators: further research needed to define a method for quantitative risk assessment



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Conclusions

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- → Join Q&A at: slido.com Event code: ***echabees** or with the QR code
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